Georgia Department of Education Charter School Division

Technical Overview

2016 and 2017 Beating the Odds

Data Sources

To complete the *Beating the Odds* analysis, an annual unique cross-sectional dataset is created using information from the College and Career Ready Performance Index (CCRPI), the Governor's Office of Student Achievement's Report Card, and the Georgia Department of Education (GaDOE). Data are matched across data sources using the unique concatenation of system ID and school ID variables that are captured within each of the databases.

The primary outcome variable, CCRPI Single Score, is extracted from the Georgia Department of Education's Accountability website. Outcome variables are extracted after the official release of the CCRPI and results are signed-off by the Georgia Department of Education's Accountability staff. *Beating the Odds* uses the CCRPI Single Score without Challenge points. For schools that do not span grade clusters, this score is the Single Score minus Challenge points. For schools that span grade clusters, this score is the weighted average based on enrollment of each grade cluster's CCRPI score without Challenge points. Enrollment by grade cluster is provided by the Georgia Department of Education's Accountability Division.

The enrollment number represents the number of K-12 students enrolled at the school during the October FTE count. This information is from the Governor's Office of Student Achievement's Report Card, as provided by the Georgia Department of Education.

The grade cluster information is based on grades served, as listed on the CCRPI. Schools are classified into one of the following grade clusters: elementary only, elementary and middle, middle only, middle and high, high only, K-12, and primary.¹ The elementary only cluster serves as the reference category.

The churn rate is calculated by the Governor's Office of Student Achievement, based on data from the Georgia Department of Education's Student Record. The churn rate measures the number of student entries and exits during the school year divided by the number of students in the school on the Georgia Department of Education's fall count date.

Demographic information is provided by the Georgia Department of Education and includes information on full academic year (FAY) students only, as defined by the CCRPI. BTO includes the percentage of students by race/ethnicity: Asian/Pacific Islander, Black, Hispanic, Multi-racial, Native American and White. The percentage of students who are White serve as the reference category. The model also includes the percentage of students with disability, the percentage of English Language Learners, and the percentage of economically disadvantaged students.

¹ Primary schools did not receive a CCRPI in 2016 or 2017, so the primary variable was excluded.

Change Regarding Definition of Economically Disadvantaged Students from Prior Years

In 2016 and 2017, two regression models of *Beating the Odds* were calculated that measure economically disadvantaged students in different ways. The first model is identical to prior years, while the second uses direct certification. Schools that "beat the odds" in either model are deemed as "beating the odds." The definitions of economically disadvantaged in each model are described below.

In 2015 and prior years for the measure of economically disadvantaged students, the model has included the percentage of FAY students who qualify for free or reduced-price lunch (FRL), as provided by GaDOE, and a variable that indicates whether the school participated in Provision 2 of the Special Assistance Alternatives (SAS) or the Community Eligibility Provision (CEP), as provided by the Georgia Department of Education's School Nutrition Program. The percentage FRL is recoded to equal 100% for all CEP and SAS schools since these schools do not have to collect lunch eligibility information from parents and instead are allowed to report 100% FRL, even though not all students meet the income requirements.

Because of this issue, the second *Beating the Odds* model in 2016 and 2017 replaces the FRL and CEP/SAS variables with the percentage of students who are directly certified in the October FTE count, as provided by GaDOE. Direct certification includes students who meet one of the following criteria:

- Live in a family unit receiving SNAP (food stamp) benefits,
- Live in a family unit receiving TANFbenefits,
- Are identified as homeless,
- Are identified as foster², or
- Are identified as migrant.

Fewer students are identified as economically disadvantaged relative to FRL, but percentages reflect actual student eligibility regardless of CEP/SAS participation. The percentage of FAY students who are directly certified is not currently available due to limitations from the data sharing agreement with the Department of Human Services. Therefore, the direct certification percentage included in the model is for all students counted in the October FTE count, regardless of FAY status.

² The 2017 direct certification counts do not include foster students. GaDOE has been working on a renewed data sharing agreement with the Division of Family and Children Services (DFCS) for foster student data for the must of 2017. Both GOSA and GaDOE have made multiple attempts to speed along the process but have not been successful. Foster students who are not already classified as direct certification for another reason make up a small proportion of the direct certification population in most schools (typically less than 2 percentage points), but it is not ideal to have the measure be different. At the same time, SWSS, charter system, and charter school accountability must move forward in a timely manner. With this in mind, GOSA calculated the 2017 BTO using direct certification without foster included. If/when the foster data become available, the 2017 BTO will not be recalculated

Analytical Technique

Beating the Odds is estimated through the functional forms below. To control for heterogeneity of error, this analysis utilizes a robust standard error approach.

Model 1:

CCRPI Single Score without Challenge Points =

 $\beta_0 + \beta_1*$ (Demographic percentages) + β_2* (Enrollment count) + β_3* (Grade cluster) + β_4* (SAS/CEP) + β_5* (Churn rate) + ϵ

Model 2:

CCRPI Single Score without Challenge Points =

 $\beta_0 + \beta_1*(Demographic percentages) + \beta_2*(Enrollment count) + \beta_3*(Grade cluster) + \beta_4*(Churn rate) + \epsilon_3$

Estimation & Post-estimation Strategy

To calculate the predicted CCRPI score without Challenge points, the following approach was used. Specifically, a linear prediction from the fitted regression model is specified as:

$$\hat{y} = b_1 x_{1i} + b_2 x_{2i} + \dots + b_k x_{ki}$$

such that $x_{1i}, x_{2i}, ..., x_{ki}$ are obtained from the actual reported school-level data.

After producing the predicted score, *BTO* estimates a 95% confidence interval to determine whether the predicted CCRPI score is statistically different from the actual CCRPI. The following approach is used to generate the BTO category under each model:

- 1. Generate the predicted scores using the approach described above.
- 2. Calculate the standard error of the prediction for each school.
- 3. Calculate the upper bound of the confidence interval by adding the product of 1.96 (z-score for the 95th percentile) and the predicted standard error to the predicted score.

Schools then receive one of the two following designations for each model:

- 1. Beat the Odds: If a school's actual CCRPI single score is greater than the upper bound of the 95% confidence interval
- 2. Did Not Beat the Odds: If a school's actual CCRPI score is less than or equal to the upper bound of the 95% confidence interval."

If a school beats the odds under Model 1 or Model 2, it is deemed as "beating the odds" in 2017.